WEST VIRGINIA LEGISLATURE

2018 REGULAR SESSION

Introduced

House Bill 4396

FISCAL NOTE

(BY REQUEST OF THE WEST VIRGINIA LOTTERY)

By Delegates Espinosa, Moore, McGeehan,

WESTFALL, HOUSEHOLDER, STORCH, AMBLER,

ZATEZALO, BARRETT, BYRD AND NELSON

[Introduced February 1, 2018; Referred

to the Committee on the Judiciary then Finance.]

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A BILL to amend the Code of West Virginia, 1931, as amended, by adding thereto a new article. designated §29-22D-1, §29-22D-2, §29-22D-3, §29-22D-4, §29-22D-5, §29-22D-6, §29-22D-7, §29-22D-8, §29-22D-9, §29-22D-10, §29-22D-11, §29-22D-12, §29-22D-13, §29-22D-14, §29-22D-15, §29-22D-16, §29-22D-17, §29-22D-18, §29-22D-19, §29-22D-20, §29-22D-21, §29-22D-22, §29-22D-23, §29-22D-24, and §29-22D-25 of said code, all relating to permitting wagering on the results of certain professional or collegiate sports or athletic events and other events authorized as West Virginia Lottery Sports Wagering activities; providing legislative findings; defining terms; detailing duties and powers of the West Virginia Lottery Commission; providing rule-making authority and emergency rule making authority; limiting sports wagering to existing racetrack casinos and the casino in a historic resort hotel; establishing license requirements and prohibitions; adopting house rules and the posting of the same; defining duties of an operator conducting sports wagering: requiring the posting of betting limits: adopting sports wagering agreements with other governments; prohibiting unauthorized sports wagering in this state; creating the West Virginia Lottery Sports Wagering Fund; authorizing the collection of license fees; authorizing the West Virginia Lottery to collect an administrative allowance from gross sports wagering receipts; authorizing the West Virginia Lottery to levy and collect a tax in the amount of 10 percent of adjusted gross sports wagering receipts; defining how moneys deposited in the West Virginia Lottery Sports Wagering Fund shall be distributed; establishing the role of law enforcement; imposing civil and criminal penalties; establishing crimes; providing for the forfeiture of property for certain violations; preempting this article from state and local law; establishing exemption from federal law; and allowing for the shipment of gambling devices used for sports wagering.

Be it enacted by the Legislature of West Virginia:

ARTICLE 22D. WEST VIRGINIA LOTTERY SPORTS WAGERING ACT.

§29-22D-1. Short title.

This article shall be known and may be cited as the West Virginia Lottery Sports Wagering
 Act.

§29-22D-2. State Authorization of sports wagering at licensed racetrack facilities and historic resort hotel; legislative findings and declarations.

(a) Operation of West Virginia lottery sports wagering. -- Notwithstanding any provision of law to the contrary, the operation of West Virginia lottery sports wagering and ancillary activities are only lawful when conducted in accordance with the provisions of this article and rules of the commission.

(b) Legislative findings. --

- (1) The Legislature finds that the operation of the four racetracks and the historic resort hotel in this state play a critical role in the economy of this state, and such constitutional lotteries are rightfully authorized as state enterprises consistent with the rights and powers granted to the States under the Tenth Amendment of the United States Constitution. The federal government is a government of limited and enumerated powers, and powers not delegated to the United States by the Constitution nor prohibited by it to the states are reserved for the states and its respective people.
- (2) The Legislature finds that section 36, article VI of the Constitution of the State of West Virginia grants exclusively to the state the right to lawfully own and operate a lottery in this state.

 Authorization of wagering on any constitutional lottery within West Virginia is within its sovereign rights as a state to act in the best interest of its people.
- (3) The Legislature finds that it is in the best interest of the State of West Virginia for the state to operate a lottery in the form of sports wagering and that it is the intent of the Legislature to authorize sports wagering when federal law is enacted or repealed or a federal court decision is filed that permits a state to regulate sports wagering as such power is reserved to the states.
- (4) The Legislature finds that illegal sports wagering channels operating throughout the United States pose a critical threat to the safety and welfare of the citizens of West Virginia, and

market demand into a secure and highly regulated environment will protect the public and positively benefit state revenues and the state's economy.

- (5) The Legislature finds that in order to protect residents of this state who wager on sports or other events and to capture revenues and create jobs generated from sports wagering, it is in the best interest of this state and its citizens to regulate this activity by authorizing and establishing a secure, responsible, fair, and legal system of sports wagering immediately when the federal ban is lifted.
- (6) The Legislature finds that the most effective manner in which the state can operate and regulate the forms of lottery authorized by the provisions of this article is to do so through limiting the number of authorized operators to those who are licensed pursuant to the provisions of §29-22A-1 et seq. of this code and to facilities licensed to operate video lottery terminals pursuant to the provisions of §29-25-1 et seq. of this code is the most efficient and effective manner in which to regulate licensees.
- (7) The Legislature finds that the granting of licenses pursuant to the provisions of this article while maintaining all ownership rights and exercising control through strict regulation of all West Virginia Lottery sports wagering authorized by the provisions of this article constitutes an appropriate exercise by the Legislature of the power granted it by the Constitution pursuant to the provisions of section 36, article VI of the Constitution of West Virginia.
- (8) The Legislature finds that the operation of West Virginia lottery sports wagering at racetracks licensed pursuant to the provisions of §29-22A-1 et seq. of this code and at a historic resort hotel licensed pursuant the provisions of §29-25-1 et seq. of this code serves to protect, preserve, promote, and enhance the tourism industry of the state as well as the general fiscal well-being of the state and its subdivisions.

§29-22D-3. Definitions.

(a) Applicability of definitions. -- For the purposes of this article, the words or terms defined

2	in this section have the meanings ascribed to them in this section unless otherwise provided
3	herein.
4	(b) Terms defined. —
5	(1) "Collegiate sport or athletic event" means a sport or athletic event offered or sponsored
6	by or played in connection with a public or private institution that offers educational services
7	beyond the secondary level;
8	(2) "Commission" or "State Lottery Commission" means the West Virginia Lottery
9	Commission created by §29-22-1 et seq. of this code.
10	(3) "Director" means the director of the West Virginia State Lottery Commission appointed
11	pursuant to §29-22D-6 of this code.
12	(4) "Gaming equipment" or "sports wagering equipment" means any mechanical,
13	electronic or other device, mechanism, or equipment, and related supplies used or consumed in
14	the operation of West Virginia Lottery sports wagering at a licensed gaming facility including, but
15	not limited to, a kiosk installed to accept sports wagers.
16	(5) "Gaming facility" means a designated area on the premises of an existing historic resort
17	hotel licensed under §29-25-1 et seq. of this code to operate video lottery and table games or the
18	facility of an entity authorized to operate racetrack video lottery machines pursuant to §29-22A-1
19	et seq. of this code.
20	(6) "Government" means any governmental unit of a national, state, or local body
21	exercising governmental functions, other than the United States Government.
22	(7) "Gross sports wagering receipts" means the total gross receipts received by a licensed
23	gaming facility from sports wagering.
24	(8) "License" means any license applied for or issued by the commission under this article,
25	including, but not limited to:
26	(A) A license to act as agent of the commission in operating West Virginia Lottery sports
27	wagering at a licensed gaming facility ("Operator License");

28	(B) A license to supply a gaming facility licensed under this article to operate sports
29	wagering with sports wagering equipment or services necessary for the operation of sports
30	wagering ("Supplier License");
31	(C) A license to be employed at a racetrack or gaming facility licensed under this article to
32	operate West Virginia Lottery sports wagering when the employee works in a designated gaming
33	area that has sports wagering or performs duties in furtherance of or associated with the operation
34	of sports wagering at the licensed gaming facility ("Occupational License"); or
35	(D) A license to provide management services under a contract to a gaming facility
36	licensed under this article to operate sports wagering ("Management Services Provider License").
37	(9) "Licensed gaming facility" means a designated area on the premises of an existing
38	historic resort hotel pursuant to §29-25-1 et seq. of this code or the facility of an entity authorized
39	to operate racetrack video lottery machines pursuant to §29-22A-1 et seq. of this code licensed
40	under this article to conduct West Virginia Lottery sports wagering.
41	(10) "Lottery" means the public gaming systems or games regulated, controlled, owned,
42	and operated by the State Lottery Commission in the manner provided by general law, as provided
43	in this article, §29-22-1 et seq., §29-22A-1 et seq., §29-22B-1 et seq., §29-22C-1 et seq., and
44	§29-25-1 et seq. of this code.
45	(11) "National criminal history background check system" means the criminal history
46	record system maintained by the Federal Bureau of Investigation based on fingerprint
47	identification or any other method of positive identification.
48	(12) "Operator" means a licensed gaming facility which has elected to operate a sports
49	pool and other authorized West Virginia Lottery Sports Wagering activities;
50	(13) "Professional sport or athletic event" means an event at which two or more
51	persons participate in sports or athletic events and receive compensation in excess of actual
52	expenses for their participation in such event;
53	(14) "Sports event" or "sporting event" means any professional sport or athletic event,

54	any collegiate sport or athletic event, motor race event, or any other special event authorized
55	by the commission under this article;
56	(15) "Sports pool" means the business of accepting wagers on any sports event by any
57	system or method of wagering;
58	(16) "Sports wagering account" means a financial record established by a licensed
59	gaming facility for an individual patron in which the patron may deposit and withdraw funds
60	for wagering and other authorized purchases, and that the licensed gaming facility may credit
61	winnings or other amounts due to that patron or authorized by that patron.
62	(17) "Sports Wagering Agreement" means a written agreement between the commission
63	and one or more other governments whereby persons who are physically located in a signatory
64	jurisdiction may participate in sports wagering conducted by one or more operators licensed by
65	the signatory governments.
66	(18) "Sports Wagering Fund" means the special fund in the State Treasury created in §29-
67	22D-17 of this code.
68	(19) "Supplier" means a person that requires a supplier license to provide a sports
69	wagering licensee with goods or services to be used in connection with operation of West Virginia
70	Lottery sports wagering.
71	(20) "Wager" means a sum of money or thing of value risked on an uncertain occurrence.
72	(21) "West Virginia Lottery sports wagering" or "sports wagering" means the business of
73	accepting wagers on sporting events and other events, the individual performance statistics of
74	athletes in a sporting event or other events, or a combination of any of the same by any system
75	or method of wagering approved by the commission including, but not limited to, mobile
76	applications and other digital platforms that utilize communications technology to accept wagers
77	originating within this state. The term includes, but is not limited to, exchange wagering, parlays,
78	over-under, moneyline, pools, and straight bets. The term does not include:
79	(A) Pari-mutuel betting on the outcome of horse or dog races authorized by §19-23-12a

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and §19-23-12d of this code;

- 81 (B) Lottery games of the West Virginia state lottery authorized by §29-22-1 *et seg.* of this 82 code;
- 83 (C) Racetrack video lottery authorized by §29-22A-1 et seq. of this code;
- 84 (D) Limited video lottery authorized by §29-22B-1 et seq. of this code;
- 85 (E) Racetrack table games authorized by §29-22C-1 et seq. of this code;
- 86 (F) Video lottery and table games authorized by §29-25-1 et seg. of this code; and
- 87 (G) Daily Fantasy Sports (DFS).
 - (22) "West Virginia Lottery sports wagering license" means authorization granted under this article by the commission to a gaming facility that is already licensed under §29-22A-1 et seq. and §29-25-1 et seq. of this code, which permits the gaming facility as an agent of the commission to operate West Virginia Lottery sports wagering in one or more designated areas or in one or more buildings owned by the licensed gaming facility on the grounds where video lottery is conducted by the licensee or through any other authorized platform developed by the gaming facility.

§29-22D-4. Commission duties and powers.

- 1 (a) Duties. -- In addition to the duties set forth elsewhere in this article, §29-22-1 et seq., §29-22A-1 et seq., §29-22B-1 et seq., §29-22C-1 et seq., and §29-25-1 et seq. of this code, the
- 3 commission shall have the authority to regulate sports pools and the conduct of sports wagering
- 4 under this article.
- 5 (b) The commission shall examine the regulations implemented in other states where
- 6 sports wagering is conducted and shall, as far as practicable, adopt a similar regulatory
- 7 <u>framework through promulgation of rules and regulations.</u>
- 8 (c) The commission shall have authority pursuant to W.Va. Code § 29A-1-1, et seq. and
- 9 W.Va. Code § 29A-3-1, et seq., to promulgate or otherwise enact any legislative, interpretive, and
- 10 procedural rules the commission considers necessary for the successful implementation,

administration, and enforcement of this article. Rules proposed by the commission before

December 1, 2018, may be promulgated as emergency rules pursuant to W.Va. Code § 29A-3
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- (1) Regulations promulgated by the commission may include, but not be limited to, those governing the acceptance of wagers on a series of sports events; maximum wagers which may be accepted by an operator from any one patron on any one sports event; type of wagering tickets which may be used; method of issuing tickets; method of accounting to be used by operators; types of records which shall be kept; use of credit and checks by patrons; type of system for wagering; protections for patrons placing wagers; and promote social responsibility, responsible gaming, and inclusion of the statement, "If you or someone you know has a gambling problem and wants help, call 1-800 GAMBLER," in every designated area approved for sports wagering and on any mobile application or other digital platform used to place wagers.
- (2) The commission shall establish minimum internal control standards (MICS) and approve MICS proposed by licensed operators for administration of sports wagering operations; wagering equipment and systems, or other items used to conduct sports wagering; and maintenance of financial records and other required records by the license.
- (d) The commission shall determine eligibility of a person to hold or continue to hold a license, issue all licenses, and maintain a record of all licenses issued under this article. The commission may accept applications, evaluate qualifications of applicants, and undertake initial review of licenses prior to promulgation of emergency rules upon the effective date of this article;
- (e) The commission shall levy and collect all fees, surcharges, civil penalties, and weekly tax on adjusted gross sports wagering receipts imposed by this article, and deposit all moneys into the Sports Wagering Fund except as otherwise provided under this article.
- (f) The commission may sue to enforce any provision of this article or any rule of the commission by civil action or petition for injunctive relief.

37	(g) The commission shall hold hearings, administer oaths, and issue subpoenas or
38	subpoenas duces tecum: Provided That, all hearings shall be conducted pursuant to the
39	provisions of the State Administrative Procedures Act, W.Va. Code § 29A-2-1, et seq., and the
40	Lottery Administrative Appeal Procedures, W.Va. CSR §179-2-1, et seq.
41	(h) The commission may exercise any other powers necessary to effectuate the provisions
12	of this article and the rules of the commission.
	§29-22D-5. Licenses required.
1	(a) The commission shall not grant a license required under this article to any applicant
2	until the commission has published the notice in the State Register required by §29-22D-15(f) of
3	this code.
4	(b) No person may engage in any activity in connection with West Virginia Lottery sports
5	wagering in this state unless all necessary licenses have been obtained in accordance with this
6	article and rules of the commission. Four types of licenses: (1) Operator, (2) Supplier, (3)
7	Management services, and (4) Occupational—are issued pursuant to this article, and no person
8	or entity may engage in any sports wagering operation or activity without first obtaining the
9	appropriate license.
10	(c) The commission may not grant a license until it determines that each person who has
11	control of the applicant meets all qualifications for licensure. The following persons are considered
12	to have control of an applicant:
13	(1) Each person associated with a corporate applicant, including any corporate holding
14	company, parent company, or subsidiary company of the applicant who has the ability to control
15	the activities of the corporate applicant or elect a majority of the board of directors of that
16	corporation; this does not include any bank or other licensed lending institution which holds a
17	mortgage or other lien acquired in the ordinary course of business;
18	(2) Each person associated with an noncorporate applicant who directly or indirectly holds

a beneficial or proprietary interest or the commission otherwise determines has the ability to

control the applicant; a

(3) Key personnel of an applicant, including any executive, employee, or agent, having the power to exercise significant influence over decisions concerning any part of the applicant's business operation.

(d) License application requirements. — All applicants for any license issued under this article shall submit an application to the commission in the form the commission requires and submit fingerprints for a national criminal records check by the Criminal Identification Bureau of the West Virginia State Police and the Federal Bureau of Investigation. The fingerprints shall be furnished by all persons required to be named in the application and shall be accompanied by a signed authorization for the release of information by the Criminal Investigation Bureau and the Federal Bureau of Investigation. The commission may require additional background checks on licensees when they apply for annual license renewal, and any applicant convicted of any disqualifying offense shall not be licensed.

(e) Each sports wagering licensee, licensed supplier, or a licensed management services provider shall display the license conspicuously in its place of business or have the license available for inspection by any agent of the commission or any law-enforcement agency.

(f) Each holder of an occupational license shall carry the license and have some indicia of licensure prominently displayed on his or her person when present in a licensed gaming facility in accordance with the rules of the commission at all times.

(g) Each person licensed under this article shall give the commission written notice of any change to any information provided in the licensee's application for a license or renewal within 30 days.

(h) No commission employee may be an applicant for any license issued under this article nor may any employee of any such licensee directly or indirectly hold an ownership or a financial interest in any West Virginia Lottery sports wagering license.

§29-22D-6. Operator license; West Virginia Sports Wagering operators.

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(a) In addition to the casino games permitted pursuant to the provisions of §29-22A-1 et seq., §29-22C-1 et seq., and §29-25-1 et seq. of this code, a licensed gaming facility may operate West Virginia Lottery sports wagering upon the approval of the commission, and the commission shall have the general responsibility for the implementation of this act and all other duties specified in §29-22-1 et seg., §29-22A-1 et seg., §29-22C-1 et seg., and §29-25-1 et seg. of this code, the provisions of this article, and applicable regulations. (b) All sports wagering authorized by this article shall be West Virginia Lottery games owned by the State of West Virginia. An operator license granted by the commission pursuant to this article shall grant licensees lawful authority to conduct West Virginia Lottery sports wagering within the terms and conditions established pursuant to this article and any regulations promulgated under this article. (c) Sports wagering licenses. -- The commission may issue up to five licenses to operate West Virginia Lottery sports wagering in accordance with the provisions of this article. No more than five licenses to operate a gaming facility with West Virginia Lottery sports wagering shall be permitted in this state. (d) Grant of license. -- Upon application by a gaming facility and payment of a \$250,000 application fee, the commission shall immediately grant a West Virginia Lottery sports wagering license to an operator that provides for the right to conduct West Virginia Lottery sports wagering: Provided, That the applicant holds a valid racetrack video lottery license issued by the commission pursuant to §29-22-1 et seg. of this code or a valid license to operate a gaming facility issued by the commission pursuant to §29-25-1 et seq. of this code and has otherwise met the requirements for licensure under the provisions of this article and the rules of the commission. This license shall be issued for a five-year period, and may be renewed for five-year periods upon payment of a \$100,000 renewal fee as long as an operator continues to meet all qualification requirements. (e) Location. -- A West Virginia Lottery sports wagering license authorizes the operation

of West Virginia Lottery sports wagering at locations and any mobile application or other digital

platforms approved by the commission.

(f) Management service contracts. --

- (1) Approval. -- A West Virginia Lottery sports wagering licensee may not enter into any management service contract that would permit any person other than the licensee to act as the commission's agent in operating West Virginia Lottery sports wagering unless the management service contract is: (A) With a person licensed under this article to provide management services; (B) Is in writing; and (C) The contract has been approved by the commission.
- (2) Material change. -- The West Virginia Lottery sports wagering licensee shall submit any material change in a management service contract previously approved by the commission to the commission for its approval or rejection before the material change may take effect.
- (3) Other commission approvals and licenses. -- The duties and responsibilities of a management services provider under a management services contract may not be assigned, delegated, subcontracted, or transferred to a third party without the prior approval of the commission. Third parties must be licensed as a management services provider under this article before providing service.
- (g) Expiration date and renewal. A licensed operator shall submit to the commission such documentation or information as the commission may by regulation require, to demonstrate to the satisfaction of the director that the licensee continues to meet the requirements of the law and regulations no later than five years after issuance of the operator license and every five years thereafter, or within such lesser periods based on circumstances the commission may direct by rule.
- If the licensee fails to apply to renew its licenses issued pursuant to §29-22-1 *et seg.* and §29-25-1 *et seg.* of this code prior to expiration, the commission shall renew its license under this article at the time the expired license is renewed as long as the licensee was operating in compliance with applicable requirements in the preceding license year.
 - (h) Surety bond. -- A West Virginia Lottery sports wagering licensee shall execute a surety

bond in an amount and in the form approved by the commission to be given to the state to guarantee the licensee faithfully makes all payments in accordance with the provisions of this article and rules promulgated by the commission.

(i) Audits. -- Upon application for a license and annually thereafter, a West Virginia Lottery sports wagering licensee shall submit an annual audit of the financial transactions and condition of the licensee's total operations prepared by a certified public accountant to the commission in accordance with generally accepted accounting principles and applicable federal and state laws.

(j) Commission office space. -- A West Virginia Lottery sports wagering licensee shall provide suitable office space at the sports wagering facility for the commission to perform the duties required of it by this article and the rules of the commission at no cost.

(k) Facility qualifications. -- A West Virginia Lottery sports wagering licensee shall demonstrate that its gaming facility with West Virginia Lottery sports wagering will: (1) Be accessible to disabled individuals in accordance with applicable federal and state laws; (2) Be licensed in accordance with this article, and all other applicable federal, state, and local laws; and (3) Meet any other qualifications specified in rules adopted by the commission. Notwithstanding any provision of this code or any rules promulgated by the Alcohol Beverage Control Commissioner to the contrary, vacation of the premises after service of beverages ceases is not required for any licensed gaming facility.

§29-22D-7. Management services providers; license requirements.

(a) License. -- The holder of a license to operate West Virginia Lottery Sports Wagering may contract with an entity to conduct that operation in accordance with the regulations of the commission. That entity shall obtain a license as a management services provider prior to the execution of any such contract, and such license shall be issued pursuant to the provisions of this article and any regulations promulgated by the commission.

(b) License qualifications and fee. -- Each applicant for a management services provider license shall meet all requirements for licensure and pay a nonrefundable application fee of

\$1,000. The commission may adopt rules establishing additional requirements for an authorized management services provider. The commission may accept licensing by another jurisdiction that it specifically determined to have similar licensing requirements as evidence the applicant meets authorized management services provider licensing requirements.

(c) Renewal. – Management services provider licenses shall be renewed annually to any licensee who continues to be in compliance with all requirements and pays the annual renewal fee of \$1,000.

(d) Any entity or individual who shares in revenue including any affiliate operating under a revenue share agreement shall be licensed under this section.

§29-22D-8. Suppliers; license requirements.

(a) Supplier License. -- The commission may issue a supplier license to a person to sell or lease sports wagering equipment, systems, or other gaming items necessary to conduct sports wagering, and offer services related to such equipment or other gaming items to a West Virginia Lottery sports wagering licensee while the license is active. The commission may establish the conditions under which the commission may issue provisional licenses pending completion of final action on an application.

(b) The commission may adopt rules establishing additional requirements for a West Virginia Lottery sports wagering supplier and any system or other equipment utilized for wagering.

The commission may accept licensing by another jurisdiction that is specifically determined by the commission to have similar licensing requirements as evidence the applicant meets West Virginia Lottery sports wagering supplier licensing requirements.

(c) Supplier specifications. -- An applicant for a supplier license shall demonstrate that the equipment, system, or services that the applicant plans to offer to the sports wagering licensee conform to standards established by the commission and applicable state law. The commission may accept approval by another jurisdiction that is specifically determined by the commission to have similar equipment standards as evidence the applicant meets the standards established by

the commission and applicable state law.

(d) License application and renewal fees. – Applicants shall pay to the commission a nonrefundable license and application fee in the amount of \$1,000 for deposit into the Sports Wagering Fund. After the initial one-year term, the commission shall renew supplier licenses annually thereafter. Renewal of a supplier license will be granted to any renewal applicant who has continued to comply with all applicable statutory and regulatory requirements upon submission of the commission issued renewal form and payment of a \$1,000 renewal fee for deposit into the Sports Wagering Fund.

(e) *Inventory.* -- A licensed sports wagering supplier shall submit to the commission a list of all sports wagering equipment and services sold, delivered to, or offered to a West Virginia Lottery sports wagering licensee in this state as required by the commission, all of which must be tested and approved by an independent testing laboratory approved by the commission. A sports wagering licensee may continue to use supplies acquired from a licensed sports wagering supplier even if a supplier's license expires or is otherwise cancelled unless the commission finds a defect in the supplies.

§29-22D-9. Occupational Licenses.

(a) All persons engaged directly in wagering-related activities or otherwise conducting or operating sports wagering shall be licensed by the Lottery and maintain a valid occupational license at all times and the commission shall issue such license to be employed in the operation of sports wagering to a person who meets the requirements of this section.

(b) An occupational license to be employed by a gaming facility with West Virginia Lottery sports wagering permits the licensee to be employed in the capacity designated by the commission while the license is still active. The commission may establish job classifications with different requirements to recognize the extent to which a particular job has the ability to impact the proper operation of West Virginia Lottery sports wagering by rule.

(c) Application and fee. - Applicants shall submit any required application forms

11 established by the commission and pay a nonrefundable application fee of \$100. The fee may be 12 paid on behalf of an applicant by the employer. 13 (d) Renewal fee and form. -- Each licensed employee shall pay to the commission an 14 annual license fee of \$100 by June 30 of each year. The fee may be paid on behalf of the licensed 15 employee by the employer. In addition to a renewal fee, each licensed employee shall submit a 16 renewal application on the form required by the commission. §29-22D-10. License prohibitions. 1 (a) The commission may not grant any license pursuant to the provisions of this article if 2 evidence satisfactory to the commission exists that the applicant: 3 (1) Has knowingly made a false statement of a material fact to the commission; 4 (2) Has been suspended from operating a gambling game, gaming device, or gaming 5 operation, or had a license revoked by any governmental authority responsible for regulation of 6 gaming activities; 7 (3) Has been convicted of a crime of moral turpitude, a gambling-related offense, a theft 8 or fraud offense, or has otherwise demonstrated, either by a police record or other satisfactory 9 evidence, a lack of respect for law and order; or 10 (4) Is a company or individual who has been directly employed by any illegal or offshore 11 book that serviced the United States or otherwise accepted black market wagers from individuals 12 located in the United States. 13 (b) The commission may deny a license to any applicant, reprimand any licensee, or

suspend or revoke a license:

(1) If the applicant or licensee has not demonstrated to the satisfaction of the commission financial responsibility sufficient to adequately meet the requirements of the proposed enterprise;

(2) If the applicant or licensee is not the true owner of the business or is not the sole owner

and has not disclosed the existence or identity of other persons who have an ownership interest

in the business; or

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(c) In the case of an applicant for a sports wagering license, the commission may deny a license to any applicant, reprimand any licensee, or suspend or revoke a license if an applicant has not met the requirements of this section or any other provision of this article.

§29-22D-11. Sports wagering house rules; posting of rules.

- (a) Each operator shall adopt comprehensive house rules for game play governing sports wagering transactions with its patrons. These comprehensive rules will be published as part of the MICS. The rules shall specify the amounts to be paid on winning wagers and the effect of schedule changes. House rules shall be approved by the commission prior to implementation.
- (b) The house rules, together with any other information the commission deems appropriate, shall be conspicuously displayed and included in the terms and conditions of the sports wagering system. Copies shall be made readily available to patrons.
- (c) The commission shall license and require the display of West Virginia Lottery game logos on game surfaces, other gaming items, and any locations the commission considers appropriate.

§29-22D-12. Operator duties; sports wagering operations at a licensed gaming facility.

- (a) General. -- All operators licensed under this article to conduct West Virginia Lottery sports wagering shall:
- (1) Employ a monitoring system utilizing software to identify nonnormal irregularities in volume or odds swings which could signal suspicious activities that should require further investigation which shall be immediately reported and investigated by the commission. System requirements and specifications shall be developed according to industry standards and

implemented by the commission as part of the MICS.

- (2) Promptly report to the commission any facts or circumstances related to the operation of a West Virginia Lottery sports wagering licensee which constitute a violation of state or federal law and immediately report any suspicious betting over a threshold set by the operator that has been approved by the commission to the appropriate state or federal authorities;
- (3) Conduct all sports wagering activities and functions in a manner which does not pose a threat to the public health, safety, or welfare of the citizens of this state and does not adversely affect the security or integrity of the West Virginia Lottery;
- (4) Hold the commission and this state harmless from and defend and pay for the defense of any and all claims which may be asserted against a licensee, the commission, the state, or employees thereof arising from the licensee's actions or omission while acting as an agent of the commission operating West Virginia Lottery sports wagering pursuant to this article;
 - (5) Assist the commission in maximizing sports wagering revenues; and
 - (6) Keep current in all payments and obligations to the commission.
- 21 (b) *Duties.* -- All West Virginia Lottery sports wagering licensees shall:
 - (1) Acquire West Virginia Lottery sports wagering gaming equipment by purchase, lease, or other assignment and provide a secure location for the placement, operation, and play of sports wagering gaming equipment;
 - (2) Permit no person to tamper with or interfere with the operation of any West Virginia

 Lottery sports wagering:
 - (3) Ensure that West Virginia Lottery sports wagering conducted at a gaming facility is within the sight and control of designated employees of the licensee and such wagering at the facility or otherwise available by the licensee is conducted under continuous observation by security equipment in conformity with specifications and requirements of the commission;
 - (4) Ensure that West Virginia Lottery sports wagering occurs only in the specific locations within designated gaming areas approved by the commission or using a commission approved

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mobile application or other digital platform that utilizes communications technology to accept wagers originating within this state, or on a sports wagering device. West Virginia Lottery sports wagering shall only be relocated or offered in additional authorized manners in accordance with the rules of the commission;

(5) Maintain sufficient cash and other supplies to conduct sports wagering at all times; and (6) Maintain daily records showing the gross sports wagering receipts and adjusted gross sports wagering receipts of the licensee from West Virginia Lottery sports wagering and shall timely file with the commission any additional reports required by rule or by other provisions of this code.

§29-22D-13. Posting of betting limits.

A sports wagering licensee shall conspicuously post a sign at each West Virginia Lottery sports wagering location indicating the permissible minimum and maximum wagers pertaining at that location and shall comply with the same.

§29-22D-14. Sports wagering agreements with other governments.

- (a) On behalf of the State of West Virginia, the commission is authorized to:
- (1) Enter into sports wagering agreements with other governments whereby persons who
 are physically located in a signatory jurisdiction may participate in sports wagering conducted by
 one or more operators licensed by the signatory governments; and
 - (2) Take all necessary actions to ensure that any sports wagering agreement entered into pursuant to this section becomes effective.
 - (b) The regulations adopted by the commission pursuant to this section may include provisions prescribing:
 - (1) The form, length, and terms of an agreement entered into by the commission and another government, including, but not limited to, provisions relating to how: taxes are to be treated by this state and another government; revenues are to be shared and distributed; and disputes with patrons are to be resolved.

13	(2) The information to be furnished to the commission by a government that proposes to
14	enter into an agreement with this state pursuant to this section.
15	(3) The information to be furnished to the commission to enable the commission and
16	director to carry out the purposes of this section.
17	(4) The manner and procedure for hearings conducted by the commission pursuant to this
18	section, including any special rules or notices.
19	(5) The information required to be furnished to the commission to support any
20	recommendations made to the commission pursuant to this section.
21	(c) The commission may not enter into any sports wagering agreement pursuant to this
22	section unless the agreement includes provisions that:
23	(1) Account for the sharing of revenues by this state and another government.
24	(2) Permit the effective regulation of sports wagering by this state, including provisions
25	relating to licensing of persons, technical standards, resolution of disputes by patrons,
26	requirements for bankrolls, enforcement, accounting, and maintenance of records.
27	(3) Each government that is a signatory to the agreement agrees to prohibit operators of
28	sports wagering, service providers, manufacturers, or distributors of sports wagering systems
29	from engaging in any activity permitted by the sports wagering agreement unless they are
30	licensed in this state or in a signatory jurisdiction with similar requirements approved by the
31	commission.
32	(4) No variation from the requirements of the sports wagering agreement is permitted for
33	any signatory government without a lack of opposition by this state and all signatory governments.
34	(5) Prohibit any subordinate or side agreements among any subset of governments that
35	are signatories to the agreement unless it relates exclusively to the sharing of revenues.
36	(6) If the sports wagering agreement allows persons physically located in this state to
37	participate in sports wagering conducted by another government or an operator licensed by
38	another government, require that government to establish and maintain regulatory requirements

governing sports wagering that are consistent with the requirements of this state in all material respects.

§29-22D-15. Prohibition on unauthorized wagering; Authorization of sports wagering in this state.

- (a) An operator shall accept wagers on sports events and other events authorized under this article from persons physically present in a licensed gaming facility where authorized sports wagering occurs, or from persons not physically present who wager by means of electronic devices. A person placing a wager shall be at least 21 years of age;
- (b) An operator may accept wagers from an individual physically located within this state
 using a mobile or other digital platform or a sports wagering device approved by the commission
 through the patron's sports wagering account;
- (c) An operator may accept wagers from an individual physically located in a state or jurisdiction with which the commission has entered into a sports wagering agreement using a mobile or other digital platform or a sports wagering device approved by the commission through the patron's sports wagering account as long as all other requirements of the agreement are satisfied; and
- (d) The commission and operator may ban any person from entering a gaming area of a gaming facility conducting sports wagering or the grounds of a gaming facility licensed under this article or from participating in the play or operation of any West Virginia Lottery sports wagering.

 A log of all excluded players shall be kept by the Lottery and each licensee, and no player on the commission's exclusion list or the licensed operator's exclusion list shall wager on any West Virginia Lottery Sports Wagering under this article.
- (e) The commission shall promulgate regulations implementing the provisions of subsection (a) of this section by interpretive rule and minimum internal control standards.
- (f) The commission shall, when a Federal law is enacted or repealed or when a Federal court decision is filed that permits a state to regulate sports wagering, publish a notice in the State

23 Register notifying the public of the enactment or repeal of federal law or of the filing of such court 24 decision. The commission shall not be authorized to conduct sports wagering in this state until 25 the notice prescribed in this subsection is published in the State Register. 26 (g) No licensed gaming facility employee may place a wager on any sports wagering at 27 the employer's facility or through any other mobile application or digital platform of their employer. 28 (h) No commission employee may knowingly wager or be paid any prize from any wager 29 placed at any licensed gaming facility with West Virginia Lottery sports wagering within this state 30 or at any facility outside this jurisdiction that is directly or indirectly owned or operated by a sports 31 wagering licensee. §29-22D-16. Sports wagering revenues; accounting for the state's share of revenue imposed for the privilege of offering West Virginia Lottery Sports Wagering. 1 (a) Imposition and rate of assessment. -- For the privilege of holding a license to operate 2 sports wagering under this article, the state shall impose and collect 10 percent of the licensee's 3 adjusted gross sports wagering receipts from the operation of West Virginia Lottery sports 4 wagering (hereinafter "privilege tax" or "tax"). The accrual method of accounting shall be used for 5 purposes of calculating the amount of the tax owed by the licensee. 6 (b) Operator revenue reports and payment of privilege tax. --7 (1) The tax levied and collected pursuant to subsection (a) of this section is due and 8 payable to the commission in weekly installments on or before the Wednesday following the 9 calendar week in which the adjusted gross sports wagering receipts were received and the tax 10 obligation was accrued. 11 (2) The licensed operator shall complete and submit the return for the preceding week by 12 electronic communication to the commission on or before Wednesday of each week in the form 13 prescribed by the commission that provides: 14 (A) The total gross sports wagering receipts and adjusted gross sports wagering receipts

from operation of West Virginia Lottery sports wagering during that week;

(B) The tax amount for which the sports wagering licensee is liable; and

(C) Any additional information necessary in the computation and collection of the tax on adjusted gross sports wagering receipts required by the commission.

(3) The tax amount shown to be due shall be remitted by electronic funds transfer simultaneously with the filing of the return. All moneys received by the Lottery pursuant to this section shall be deposited in the Sports Wagering Fund in accordance with the provisions of this article.

(4) When adjusted gross receipts for a week is a negative number because the winnings paid to patrons wagering on the licensee's West Virginia Lottery sports wagering exceeds the licensee's total gross receipts from sports wagering by patrons, the commission shall allow the licensee to carry over the negative amount to returns filed for subsequent weeks. The negative amount of adjusted gross receipts may not be carried back to an earlier week and moneys previously received by the commission will not be refunded except if the licensee surrenders its operator's licensee and the licensee's last return reported negative adjusted gross receipts. In that case, the commission shall multiply the amount of negative adjusted gross receipts by 10 percent and pay the amount to the licensee in the manner approved by the commission.

(c) Privilege tax obligation imposed by this section is in lieu of other taxes. --

With the exception of the ad valorem property tax collected under chapter eleven-a of this code, the privilege tax on adjusted gross sports wagering receipts imposed by this section is in lieu of all other state and local taxes and fees imposed on the operation of, or the proceeds from operation of West Virginia Lottery sports wagering, except as otherwise provided in this section. The Consumers Sales and Services Tax imposed pursuant to §11-15-1 et seq. of this code, shall not apply to the licensee's gross receipts from any West Virginia Lottery sports wagering or to the licensee's purchase of sports wagering equipment, supplies, or services directly used in operation of the sports wagering authorized by this article. These purchases are also exempt from the Use Tax imposed by §11-15A-1 et seq. of this code and any similar local tax imposed at the municipal

or county level.

(d) Acquisition of any system or wagering equipment and other items related to the operation of West Virginia sports wagering shall be considered "facility modernization improvements" eligible for recoupment as defined in §29-22A-10(b)(2) and §29-25-22(c) of this code.

(e) Prohibition on credits. -- Notwithstanding any other provision of this code to the contrary, no credit may be allowed against the privilege tax obligation imposed by this section or against any other tax imposed by any other provision of this code for any investment in gaming equipment or for any investment in or improvement to real property that is used in the operation of West Virginia Lottery sports wagering.

§29-22D-17. West Virginia Lottery Sports Wagering Fund; distribution of funds.

(a) The special fund in the State Treasury known as the West Virginia Lottery Sports Wagering Fund is hereby created and all moneys collected under this article by the Lottery shall be deposited with the State Treasurer to the West Virginia Lottery Sports Wagering Fund. The fund shall be an interest-bearing account with all interest or other return earned on the money of the fund credited to and deposited in the fund. All expenses of the commission incurred in the administration and enforcement of this article shall be paid from the Sports Wagering Fund pursuant to subsection (b) of this section.

(b) The commission shall deduct an amount sufficient to reimburse its actual costs and expenses incurred in administering sports wagering at licensed gaming facilities from the gross deposits into the Sports Wagering Fund. The amount remaining after the deduction for administrative expenses is the net profit.

(1) Administrative allowance. -- The commission shall retain up to 15 percent of gross deposits for the fund operation and its administrative expenses: *Provided*, That in the event that the percentage allotted for operations and administration generates a surplus, the surplus shall be allowed to accumulate but may not exceed \$250,000. On a monthly basis, the director shall

report any surplus in excess of \$250,000 to the Joint Committee on Government and Finance of the Legislature and remit the entire amount of those surplus funds in excess of \$250,000 to the State Treasurer which shall be allocated as net profit.

(2) Distribution of net profit. — Net profit shall be deposited into the State Lottery Fund created by §29-22-18 of this code until a total of \$15 million is deposited; thereafter, the remainder shall be deposited into the General Revenue Fund for appropriation by the Legislature.

§29-22D-18. Law enforcement; inspection and seizure

- (a) Notwithstanding any provision of this code to the contrary, the commission shall, by contract or cooperative agreement with the West Virginia State Police, arrange for those lawenforcement services uniquely related to gaming as such occurs at facilities of the type authorized by this article that are necessary to enforce the provisions of this article that are not subject to federal jurisdiction: *Provided*, That the State Police shall only have exclusive jurisdiction over offenses committed on the grounds of a licensed gaming facility that are offenses relating to gaming.
- (b) As a condition of licensure, the commission's agents and any law- enforcement officers with appropriate jurisdiction may without notice or warrant:
 - (1) Inspect and examine all premises of a licensed gaming facility;
- (2) Inspect, examine, and seize any books, records, ledgers, or documents pertaining to a sports wagering operation, sports wagering equipment or devices, cash boxes and contents, counting room or its equipment, or any other West Virginia Lottery sports wagering items or activities in or around the premises of a licensed gaming facility; and
- (3) Inspect any person and that person's personal effects present on the grounds of a gaming facility of any licensee under this article.

§29-22D-19. Civil penalties.

(a) The commission may impose on any person who violates the provisions of this article a civil penalty not to exceed \$50,000 for each violation. Such penalty shall be imposed on all

individuals and is not limited to individuals licensed under this article. This provision shall not be
 construed as applicable to office pools.

(b) The provisions of §29A-5-1 *et seq.* of this code apply to any civil penalty imposed pursuant to the provisions of this section.

§29-22D-20. Civil and criminal penalty for unauthorized sports wagering operations

No organization, person, or commercial enterprise, other than a licensed gaming facility in this State that has been issued a license to conduct sports wagering and has located all of its equipment used to conduct such wagering, including computers, servers, monitoring rooms, and hubs, in an authorized location, shall knowingly make its premises available for placing wagers or accepting any unauthorized wagers on any other platform. An individual, organization, or commercial enterprise that the commission or any law-enforcement authority with jurisdiction determines to have knowingly violated the provisions of this section shall be subject to a penalty of \$1,000 per player per day for making its premises available for illegal sports wagering or accepting wagers using the Internet, mobile applications, or other online technologies illegally, and of \$10,000 per violation for advertising that its premises or online or other mobile or digital platform may be used for such purpose, and is further guilty of a felony.

§29-22D-21. Crimes and liabilities.

- 1 (a) A sports wagering licensee is guilty of unlawful operation and is guilty of a
 2 misdemeanor when:
- (1) The licensee operates West Virginia Lottery sports wagering without authority of the
 commission to do so;
 - (2) The licensee operates West Virginia Lottery sports wagering in any location or by any manner that is not approved by the commission;
 - (3) The licensee knowingly conducts, carries on, operates, or allows any sports wagering to occur on premises or through any other device if equipment or material has been tampered with, or exposed to conditions in which it will be operated in a manner designed to deceive the

public;

<u>public;</u>
(4) The licensee employs an individual who does not hold a valid occupational license in
a position or otherwise allows an individual to perform duties for which such license is required
by this article or continues to employ an individual after the employee's occupational license is no
longer valid;
(5) The licensee acts or employs another person to act as if he or she is not an agent or
employee of the licensee in order to encourage participation in a West Virginia Lottery sports
wagering at the licensed gaming facility;
(6) The licensee knowingly permits an individual under the age of 21 to enter or remain in
a designated gaming area or to engage in sports wagering at a licensed gaming facility; or
(7) The licensee exchanges tokens, chips, electronic media, or other forms of credit used
for wagering for anything of value except money or credits applied to a sports wagering account
at a gaming facility authorized under this article.
(b) A person is guilty of a felony when:
(1) A person offers, promises, or gives anything of value to anyone for the purpose of
influencing the outcome of a race, sporting event, contest, or game upon which a wager may be
made, or a person places, increases, or decreases a wager after acquiring knowledge, not

for the purpose of influencing the outcome of the race, sporting event, contest, or game upon which the wager is placed, increased or decreased, or attempts to do any of the same;

(2) A person changes or alters the normal outcome of any game played on a mobile or other digital platform including any interactive gaming system used to monitor the same or the

available to the general public, that anyone has been offered, promised, or given anything of value

way in which the outcome is reported to any participant in the game;

(3) The person manufactures, sells, or distributes any device that is intended by that person to be used to violate any provision of this article or the sports wagering laws of any other state;

36	(4) The person places a bet or aids any other individual in placing a bet on a sporting event
37	or other sports wagering game or offering authorized under this article after unlawfully acquiring
38	knowledge of the outcome in which winnings from that bet are contingent;
39	(5) The person claims, collects, or takes anything of value from a gaming facility with West
40	Virginia Lottery sports wagering with intent to defraud or attempts such action without having
41	made a wager in which such amount or value is legitimately won or owed;
42	(6) The person knowingly places a wager using counterfeit currency or other counterfeit
43	form of credit approved for wagering at a gaming facility with West Virginia Lottery sports
44	wagering; or
45	(7) The person, not a licensed gaming facility under this article or an employee or agent
46	of a gaming facility licensed under this article acting in furtherance of the licensee's interest, has
47	in his or her possession on grounds owned by the gaming facility licensed under this article or on
48	grounds contiguous to the licensed gaming facility, any device intended to be used to violate a
49	provision of this article or any rule of the commission.
50	(c) Any person who violates any provision of subsection (a) of this section is guilty of a
51	misdemeanor and, upon conviction thereof, shall be fined up to \$1,000 and committed to a state
52	correctional facility for up to six months, except any violation that is not committed by a natural
53	person may result in a fine of up to \$25,000.
54	(d) Any person who violates any provision of subsection (b) of this section is guilty of a
55	felony and, upon conviction thereof, shall be fined at least \$5,000 but no more than \$10,000, and
56	committed to a state correctional facility for a term of imprisonment for at least one year but no
57	more than five years.
58	(e) With regard to subsection (b) of this section, each West Virginia sports wagering
59	licensee shall post notice of the prohibitions and the penalties of this section in a manner
60	determined by the commission.

§29-22D-22. Forfeiture of property.

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(a) Anything of value and its traceable proceeds are subject to forfeiture to the State of
 West Virginia if used for any of the following:

(1) As a bribe intended to affect the outcome of a West Virginia Lottery sport wagering game or event in a licensed gaming facility; or

(2) In exchange for, or to facilitate, a violation of this article.

(b) The seizure and sale of items under the provisions of this section is not a forfeiture as that term is used in section 5, article XII of the Constitution of West Virginia and the proceeds from a seizure and sale under this article are not part of net proceeds as it is contemplated by section 5, article XII of the Constitution of West Virginia.

(c) If the forfeited property includes the gaming facility real property and all of its improvements and related personal property, the commission may take control of and operate the gaming facility and all related functions until the forfeited property is sold or returned to the licensee as a result of due process proceedings.

§29-22D-23. Preemption.

No local law or rule providing any penalty, disability, restriction, regulation, or prohibition

for operating a gaming facility with West Virginia Lottery sports wagering or supplying a licensed

gaming facility may be enacted, and the provisions of this article preempt all regulations, rules,

ordinances, and laws of any county or municipality in conflict with this article.

§29-22D-24. Exemption from federal law.

Pursuant to Section 2 of Chapter 1194, 64 Stat. 1134, 15 U.S.C. §1172, approved January

2, 1951, the State of West Virginia, acting by and through duly elected and qualified members of

the Legislature, does declare and proclaim that the state is exempt from chapter 1194, 64 Stat.

1134, 15 U.S.C. §1171 to §1178.

§29-22D-25. Shipment of gambling devices.

All shipments of gambling devices including any sports wagering devices or related materials to licensed gaming facilities in this state are legal shipments of gambling devices into

- 3 the State of West Virginia as long as the registering, recording, and labeling of which have been
- 4 completed by the supplier thereof in accordance with Chapter 1194, 64 Stat. 1134, 15 U.S.C.
- 5 §1171 to §1178.

NOTE: The purpose of this bill is to authorize wagering on the results of certain professional or collegiate sports or athletic events and other events authorized as West Virginia Lottery Sports Wagering activities at the time when such wagers are no longer prohibited by federal law.

Strike-throughs indicate language that would be stricken from a heading or the present law and underscoring indicates new language that would be added.